

ASSAM

MAY 1970

Budget

IN BRIEF

1970 71

963
CPS

ISSUED BY
THE DEPARTMENT OF ECONOMICS AND S.I.
GOVERNMENT OF ASSAM
SHILLONG

INTRODUCTION

The realisation of the objectives upheld by a welfare State is necessarily an inducement to extend Governmental activities over a variety of subjects including undertaking new responsibilities for meeting a host of social obligations. The budget of the State is a true reflection of totality of efforts on the part of the Government to discharge those responsibilities.

2. In view of the fact that the budget incorporates materials of wide public interest, especially in the context of planned developmental efforts, it is but imperative that the basic contents of this important document should be presented in a simpler form to make it readily understandable to all. This brochure is an attempt at meeting this requirement. It unfolds, by means of statements and charts, the salient features of the budget for the year 1970-71 along with those for 1969-70, 1968-69, 1965-66, 1960-61, 1953-56 and 1950-51. To facilitate better comprehension of the growth of budgetary transactions indices have been worked out for several items with 1950-51 as the base year.

3. The estimates of receipts and expenditure for the year 1970-71 shown in the brochure are those placed before the Legislative Assembly (March, 1970) and are subject to changes in the course of budget discussions. The figures upto the year 1968-69 represent actuals while those for 1969-70 and 1970-71 are revised and budget estimates respectively.

4. With a view to depicting the full extent of Government expenditure as also to facilitate inter-State comparability the expenditure has been presented on "gross" basis as distinct from "net" expenditure shown in Financial Statements which is arrived at after adjusting the recoveries from gross expenditure. However, in order to avoid confusion, both "net" and "gross" figures have been presented side by side wherever felt necessary.

**DEPARTMENT OF ECONOMICS AND STATISTICS
GOVERNMENT OF ASSAM
SHILLONG
MARCH, 1970**

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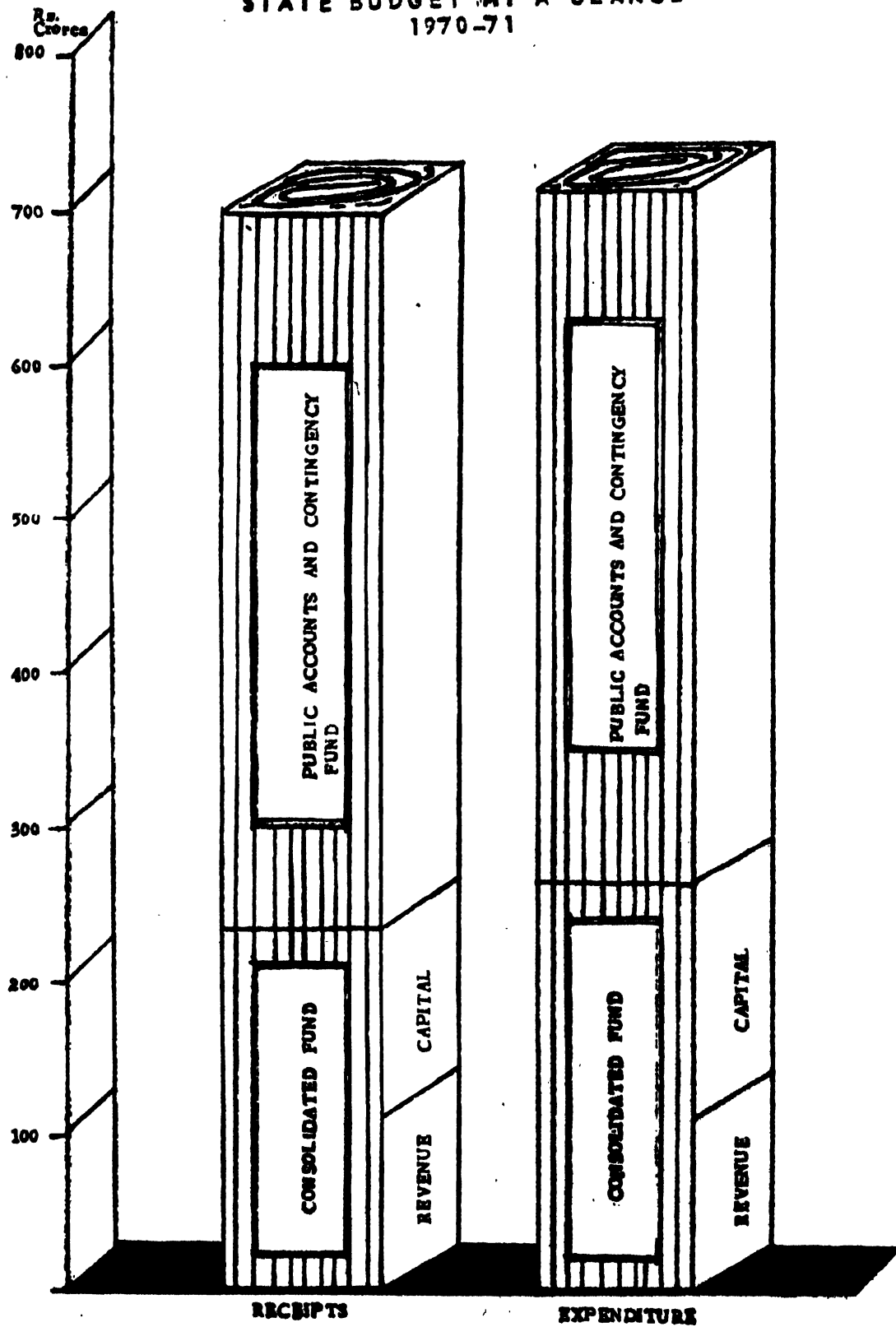
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STATE BUDGET AT A GLANCE 1970-71



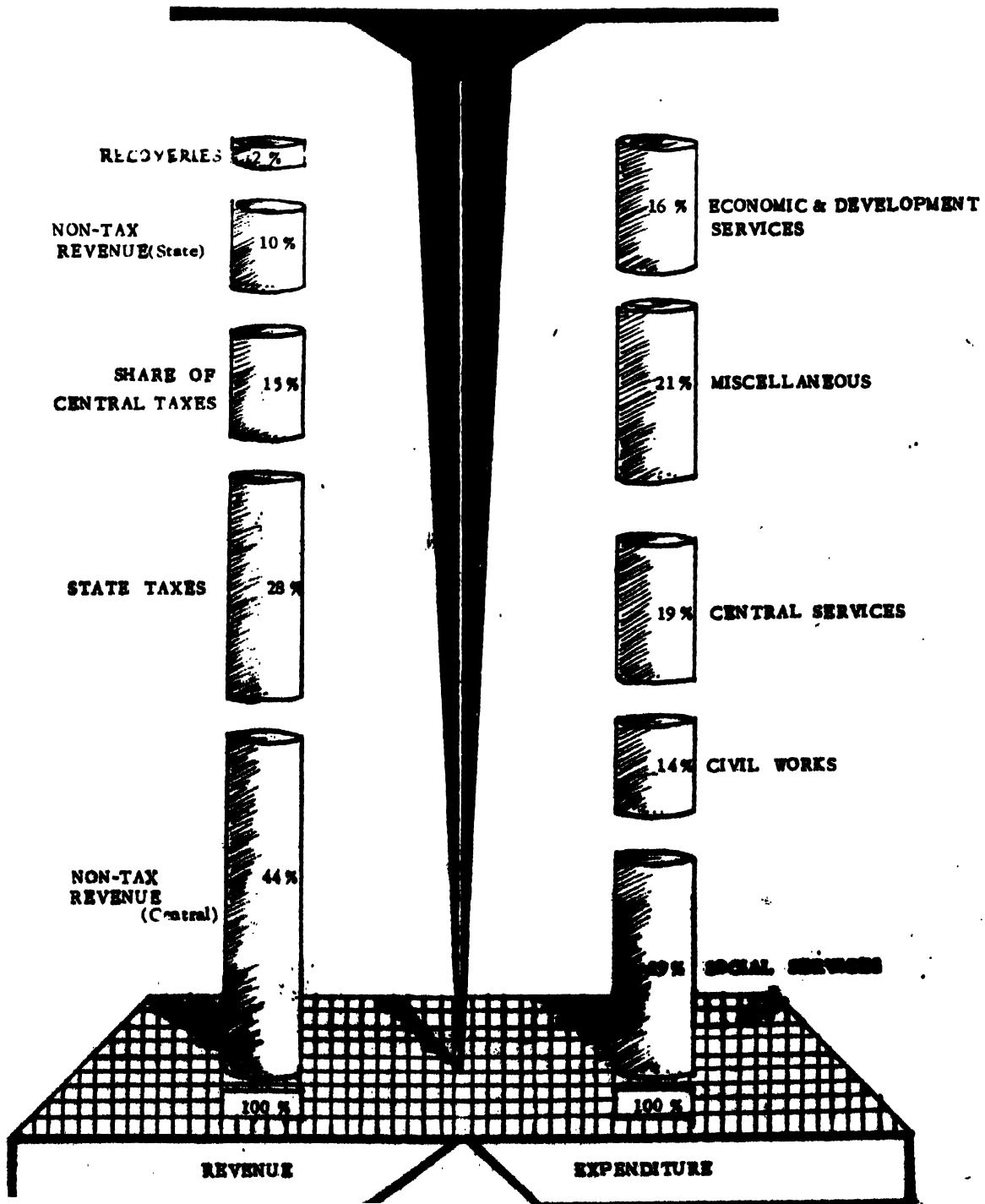
THE BUDGET AT A GLANCE
(1970-71)

(Rupees in thousands) 70

Heads	Net	Gross
1	2	3
Receipts—		
Opening Balance	(—) 24,98,13	(—) 24,98,13
Consolidated Fund—		
(a) Revenue	1,11,03,42	1,13,74,67
(b) Capital	1,15,27,29	1,20,34,61
Total—(a) & (b)	2,26,30,71	2,34,09,28
Contingency Fund ... ..	...	...
Public Accounts	4,62,58,74	4,62,58,74
Expenditure—		
Consolidated Fund—		
(a) Revenue	1,10,69,42	1,13,40,67
(b) Capital	1,47,27,74	1,52,35,06
Total—(a) & (b)	2,57,97,16	2,65,75,73
Contingency ... ..	...	...
Public Accounts	4,47,80,64	4,47,80,64
Closing Balance	(—) 41,86,48	(—) 41,86,48
Net Results—		
On Consolidated Fund—		
(a) Revenue	(+) 34,00	(+) 34,00
(b) Capital	(—) 32,00,45	(—) 32,00,45
Total—(a) & (b)	(—) 31,66,45	(—) 31,66,45
Outside Consolidated Fund... ..	(+) 14,78,10	(+) 14,78,10
Net excluding opening Balance Surplus (+), Deficit (—)	(—) 16,88,35	(—) 16,88,35

ASSAM BUDGET 1970-71

REVENUE ACCOUNT



THE REVENUE BUDGET (1970-71)

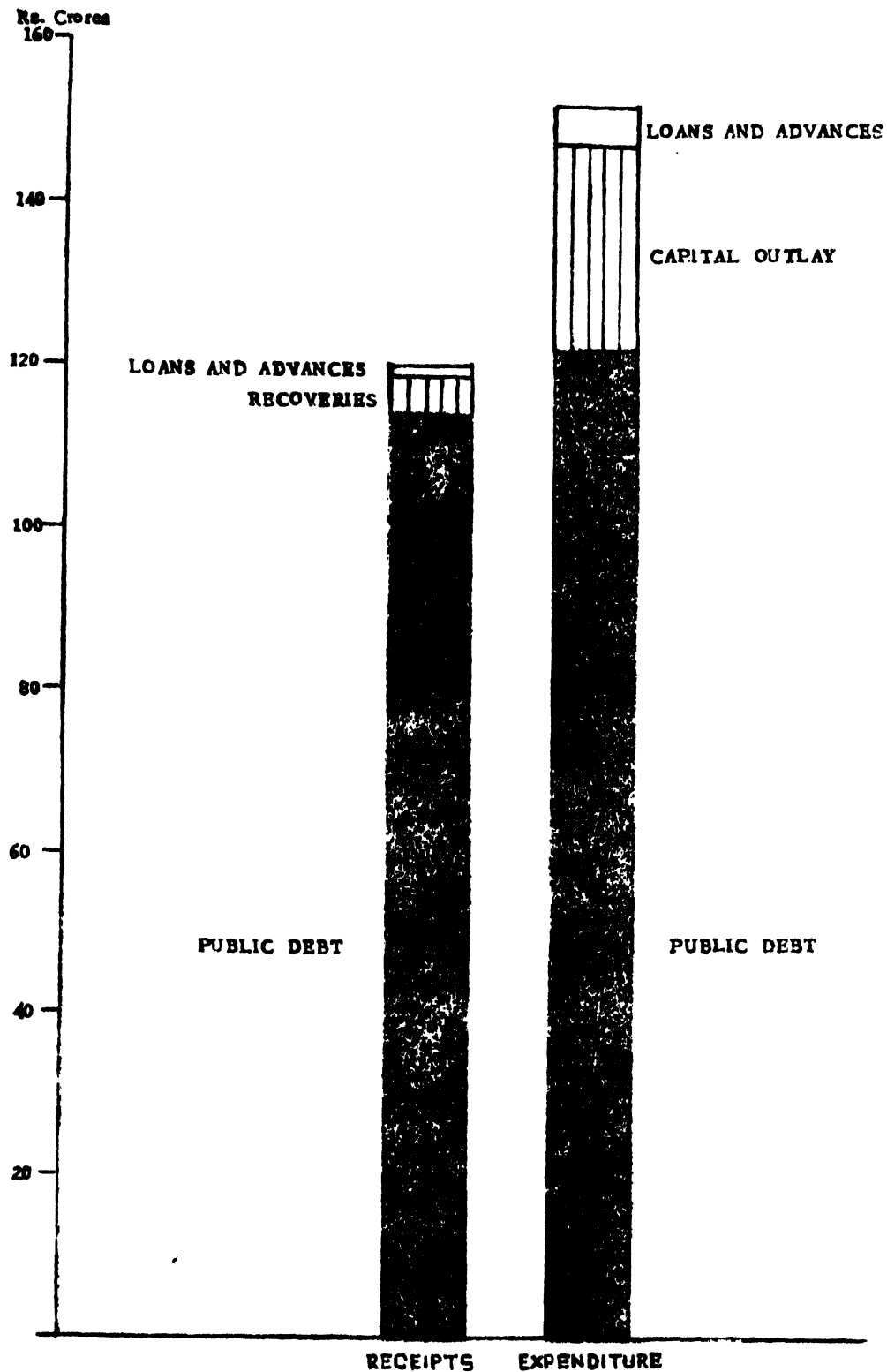
During the financial year 1970-71 the Government of Assam expects to receive by way of gross revenue a sum of Rs.113·7 crores as against the total gross outlay charged to revenue amounting to Rs.113·4 crores. The magnitude of the important components of revenue and expenditure are re-counted in the table below. It can be seen that of the total tax-revenue of Rs.49·1 crores representing 43 per cent of the total revenue, the tax-revenue accruing from the Government of India amounts to Rs.16·8 crores, i.e., 15 per cent of the total. On the other hand, of the total non-tax revenue amounting to Rs.64·7 crores, the contribution from the Government of India accounts for Rs.50·3 crores or 44 per cent of the total.

Of the total gross revenue outlay amounting to Rs.113·4 crores, Social, Economic and Development Services account for 46 per cent, Civil Works—Roads, Buildings, Irrigations, Embankments, etc., 14 per cent, General Services 19 per cent and Miscellaneous Services 21 per cent.

(Rupees in lakhs).

Revenue Receipts			Revenue Expenditure		
Item	Amount	Per cent	Item	Amount	Per cent
1	2	3	4	5	6
1. Share of Central Taxes ...	16,81	14·8	1. General Services ...	21,24	18·7
2. State Taxes ...	32,25	28·4	2. Social Services ...	33,33	29·4
3. Non-Tax Revenue (Collection by the State).	11,67	10·2	3. Economic and Development Services.	18,34	16·2
4. Non-tax Revenue (Contribution from Centre).	50,27	44·2	4. Civil Works ...	16,37	14·4
5. Recoveries ...	2,71	2·4	5. Miscellaneous ...	24,13	21·3
6. Total Receipts (Gross) ...	1,13,74	100·0	6. Total Expenditure (Gross)	1,13,41	100·0
7. Total Receipts (Net) ..	1,11,03	...	7. Total Net Expenditure	1,10,69	...

CAPITAL BUDGET OF GOVERNMENT OF ASSAM 1970-71



THE CAPITAL BUDGET (1970-71)

Capital Expenditure—

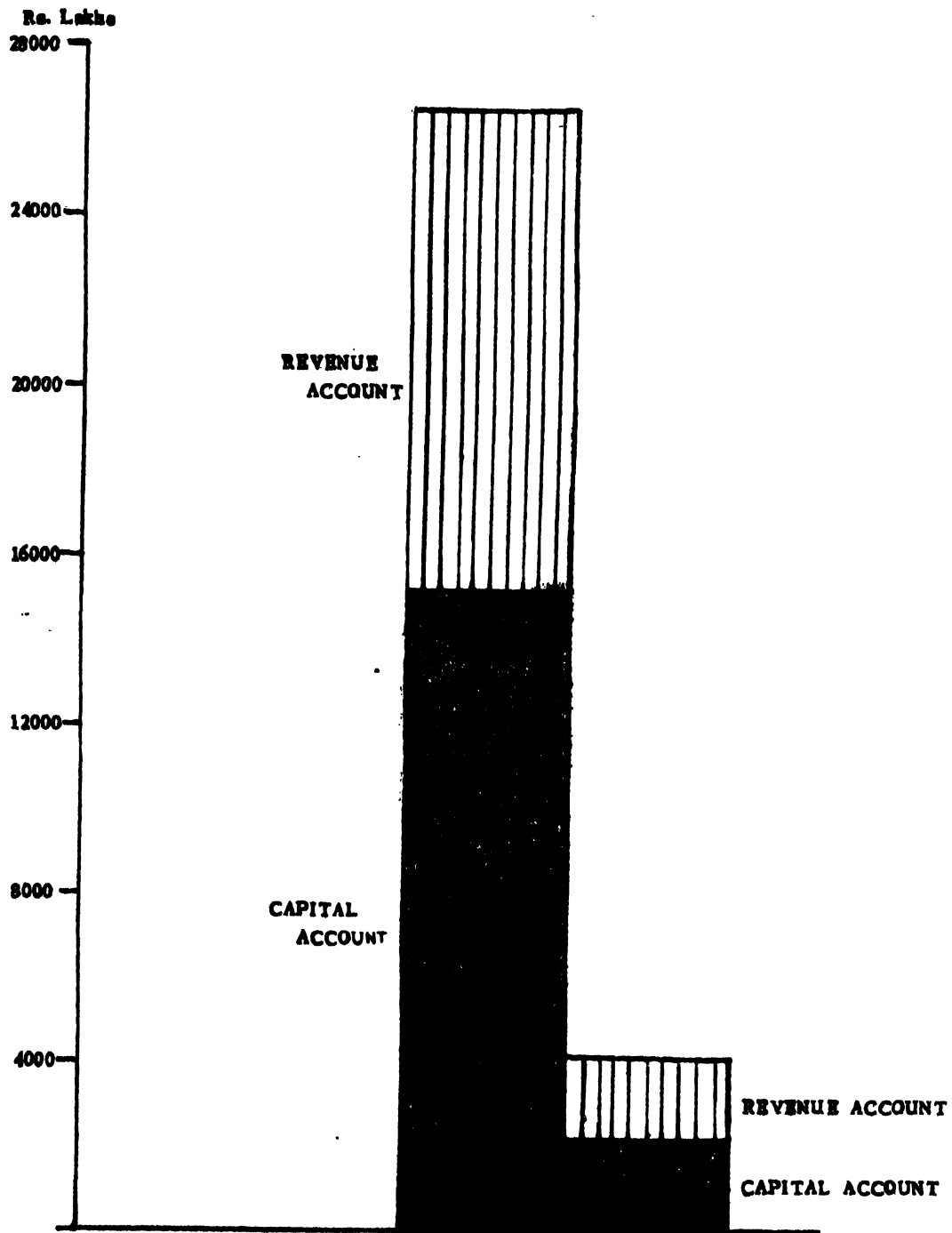
Of the three important components of capital expenditure, the Budget for 1970-71 provides Rs. 24.8 crores for Capital Outlay, Rs. 122.1 crores for Repayment of Public Debt and Rs. 5.5 crores for Loans and Advances by the State Government.

Capital Receipts—

The Budget estimates anticipate receipt of Rs.113.8 crores from Public Debt and Rs.1.5 crores from Loans and Advances by the State Government. Rs. 5.1 crores stand for recoveries consisting almost entirely of the receipts on account of State Trading in food-grains, etc.

							(Rupees in lakhs)	
Heads							Gross	Net
1							2	3
A. Expenditure—								
(i) Capital Outlay	...	..	...	...	...	...	24,76	19,69
(ii) Public Debt	...	...	...	...	..	...	1,22,08	1,22,08
(iii) Loans and Advances by the State Government	...	...	...	...	...	...	5,51	5,51
Total	...	...	...	...	...	...	1,52,35	1,47,28
B. Receipts—								
(i) Public Debt	...	...	...	...	...	...	1,13,80	1,13,80
(ii) Loans and Advances by the State Government	...	...	...	...	...	...	1,47	1,47
(iii) Recoveries	...	...	...	...	...	...	5,07	...
Total	...	...	...	...	...	...	1,20,34	1,15,27
C. Deficit on Capital Budget							(—) 32,01	(—) 32,01

SHARE OF FOURTH FIVE YEAR PLAN IN 1970-71



SHAKE OF FOURTH FIVE-YEAR PLAN IN 1970-71 BUDGET EXPENDITURE

The table below shows the proportionate share of the Fourth Plan Schemes in the budget provision for 1970-71. The Plan expenditure constitutes 15 per cent of the Capital Account, 17 per cent of the Revenue Account and 16 per cent of the combined Capital and Revenue Budget.

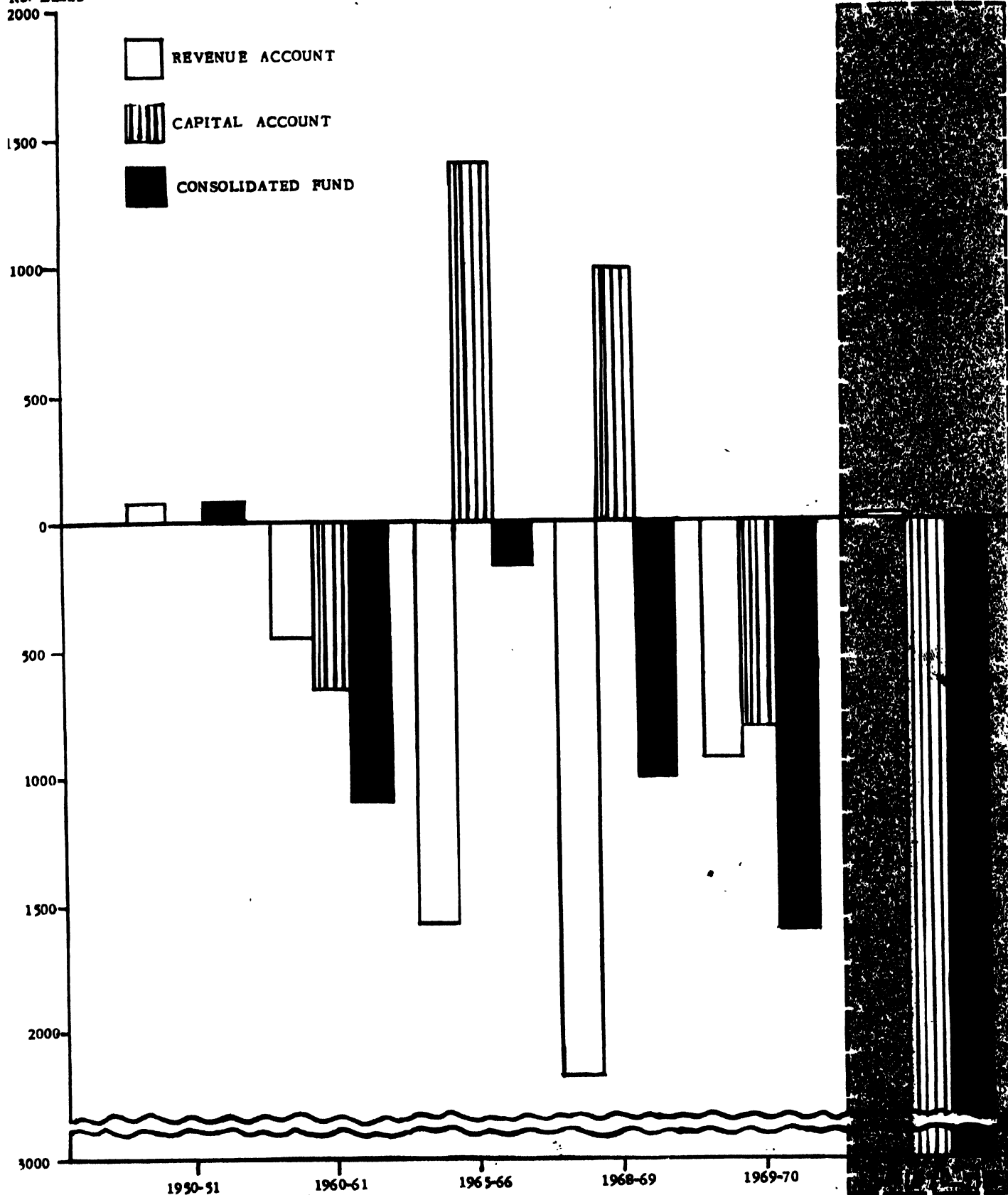
(Rupees in lakhs)

						Total Budget provision	Budget for Fourth Plan schemes	Plan Expenditure as p. c. of total budget provision
1						2	3	4
1. CAPITAL ACCOUNT						1,52,35	22,70	14.9
1.1 Capital Outlay						24,76	18,92	76.4
1.2 Public Debt						1,22,08	...	...
1.3 Loans and Advances						5,51	3,78	68.6
2. REVENUE ACCOUNT						1,13,41	18,94	16.7
2.1 General Services						21,24	1,07	5.0
2.2 Social Services						33,33	7,81	23.4
2.3 Economic and Development Services						18,34	8,98	49.0
2.4 Civil Works						16,37	97	5.9
2.5 Miscellaneous Services						24,13	11	0.5
GRAND TOTAL						2,65,76	41,64	15.7

CONSOLIDATED FUND

(Surplus and deficit)

Rs. Lakhs



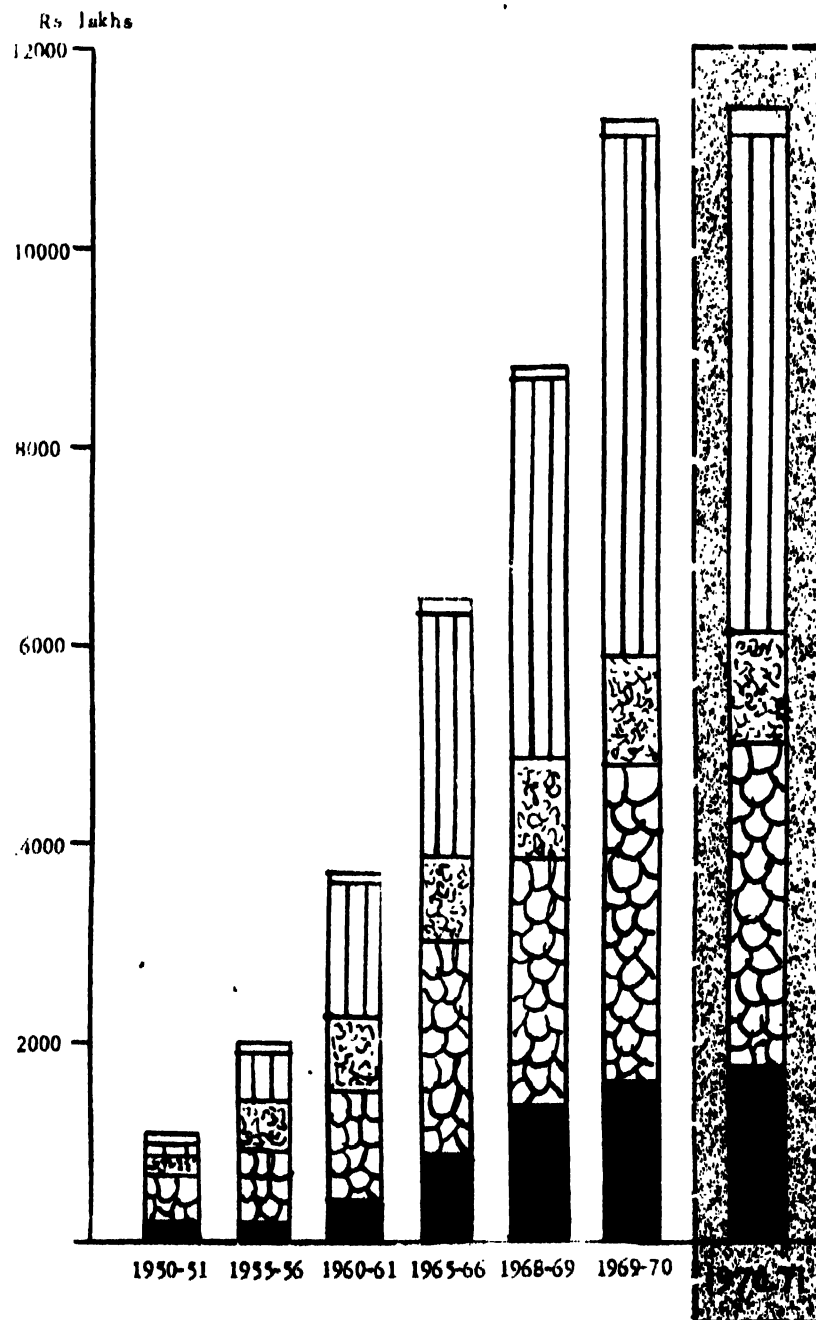
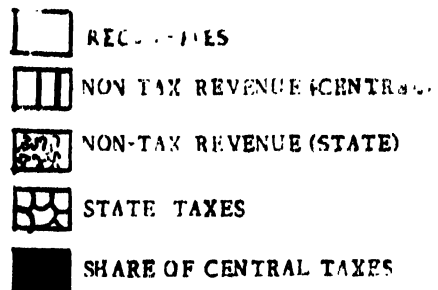
RECEIPTS AND EXPENDITURE FROM THE CONSOLIDATED FUND

The table below sets out the receipts and expenditure, together with the resultant surpluses or deficits under the Revenue Account, Capital Account and Consolidated Fund of the Government of Assam over a number of years.

It shows that both receipts and expenditure under the Consolidated Fund have been showing an almost consistent upward trend. The budget estimates of 1970-71 record about fourteen-fold increase since 1950-51 and about eight-fold increase since 1955-56.

(Rupees in lakhs)							
Items	1950-51	1955-56	1960-61	1965-66	1968-69	1969-70 (R.E.)	1970-71 (B.E.)
1	2	3	4	5	6	7	8
1. Revenue Account—							
1.1 Receipts	10.29	23.17	37.99	66.23	88.19	1,13.38	1,13.75
1.2 Expenditure	9.65	24.55	42.49	82.08	1,10.04	1,22.10	1,13.41
1.3 Surplus (+) or Deficit (—)	(+).64	(—)1.38	(—)4.50	(—)15.85	(—)21.85	(—)8.72	(+).34
2. Capital Account—							
2.1 Receipts	9.26	9.23	16.18	1,34.20	1,36.74	1,47.99	1,20.34
2.2 Expenditure	9.25	10.50	22.62	1,20.00	1,26.13	1,56.08	1,52.35
2.3 Surplus (+) or Deficit (—)	(+).1	(—)1.27	(—)6.44	(+).14.20	(+).10.61	(—)8.09	(—)32.01
3. Consolidated Fund—							
3.1 Receipts	19.55	32.40	54.17	2,00.43	2,24.93	2,61.37	2,34.09
3.2 Expenditure	18.90	35.05	65.11	2,02.08	2,36.17	2,78.18	2,65.76
3.3 Surplus (+) or Deficit (—)	(+).65	(—)2.65	(—)10.94	(—)1.65	(—)11.24	(—)16.81	(—)31.67
Index							
A Total Receipts under Consolidated Fund	100	166	277	1025	1151	1337	1197
B Total Expenditure under Consolidated Fund	100	185	344	1069	1250	1472	1406

REVENUE RECEIPTS OF GOVERNMENT OF ASSAM



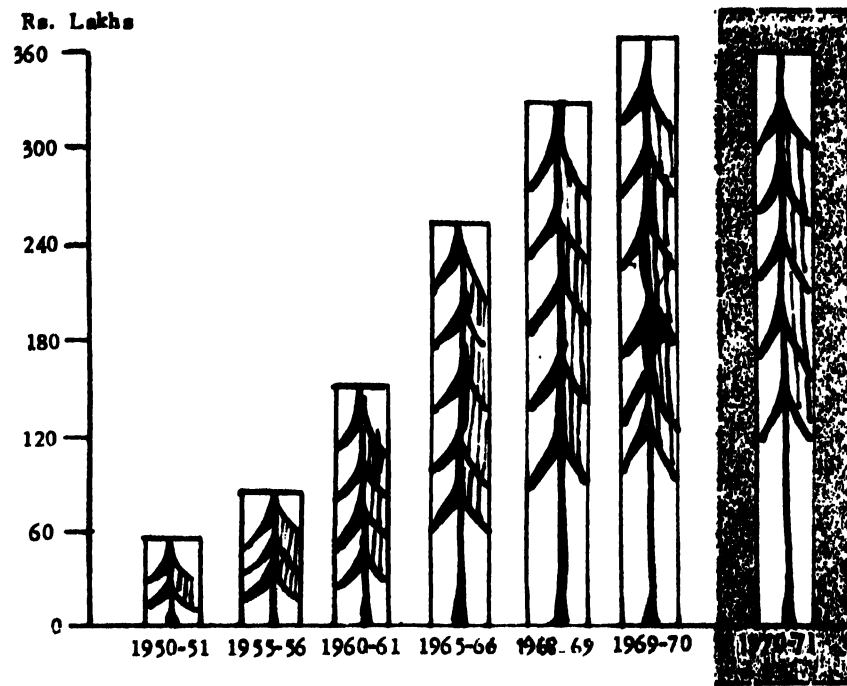
REVENUE RECEIPTS

The revenue receipts have been steadily increasing. The gross receipts in 1970-71 (budget estimate) stand at Rs.113.7 crores as against Rs.10.3 crores in 1950-51. The proportion of tax revenue to total net revenue went down from 65 per cent in 1950-51 to 44 per cent in 1970-71. Non-tax receipts from Government of India, however, rose from 12 per cent in 1950-51 to 56 per cent in 1970-71. The share of Central tax which represented 14 per cent and 8 per cent of total tax revenue in 1950-51 and 1955-56 respectively has stood at 15 per cent in 1970-71.

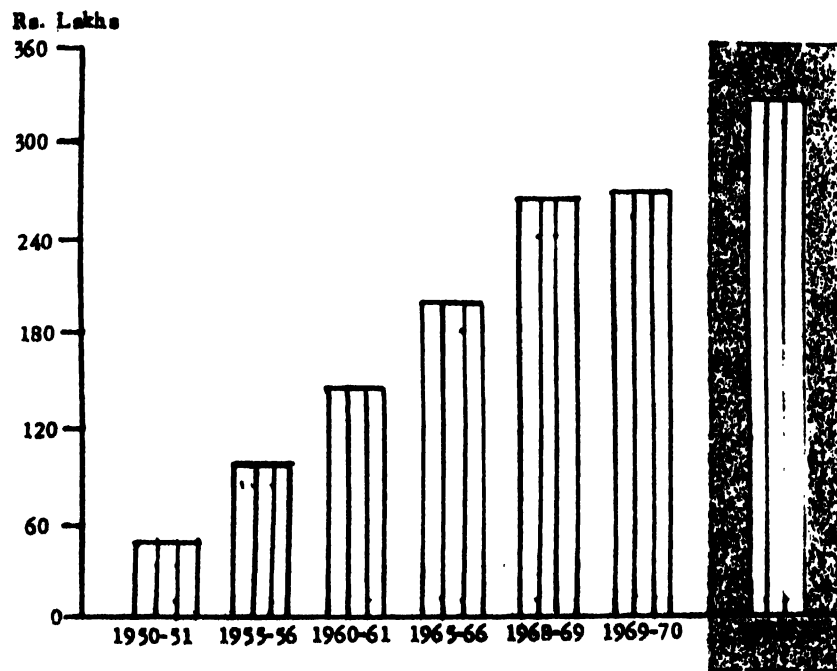
(Rupees in lakhs)

Principal heads	1950-51	1955-56	1960-61	1965-66	1968-69	1969-70 (R.E.)	1970-71 (B.E.)
1	2	3	4	5	6	7	8
1. SHARE OF CENTRAL TAXES	1,42	1,82	4,16	9,10	14,29	16,02	16,84
1.1 Union excise duties	...	46	1,27	4,42	8,21	6,67	6,91
1.2 Additional excise duties in lieu of sales taxes on sugar, tobacco, cloth, etc.	...	.	1,00	1,48	1,17	1,43	1,41
1.3 Income tax	1,42	1,32	2,12	3,01	4,76	7,74	8,53
1.4 Estate duty	...	4	7	19	15	18	19
2. STATE TAXES	5,07	10,16	12,27	21,61	25,00	32,22	32,25
2.1 Land Revenue	1,90	2,05	2,77	5,49	5,04	8,02	7,42
2.2 Agricultural Income-tax	79	1,77	2,74	2,84	95	2,90	3,05
2.3 State Excise	93	1,98	1,95	2,16	2,90	3,10	3,28
2.4 Stamps and Registration	27	36	57	84	1,30	1,36	1,39
2.5 Receipts on Motor Vehicles Taxation Act	30	37	64	1,18	1,55	1,70	1,65
2.6 Sales Tax	74	1,51	2,82	7,99	11,77	13,31	13,72
2.7 Other taxes and duties	14	2,12	80	1,11	1,49	1,83	1,74

REVENUE FROM FOREST



REVENUE FROM ROAD TRANSPORT SCHEME



REVENUE RECEIPTS—contd.

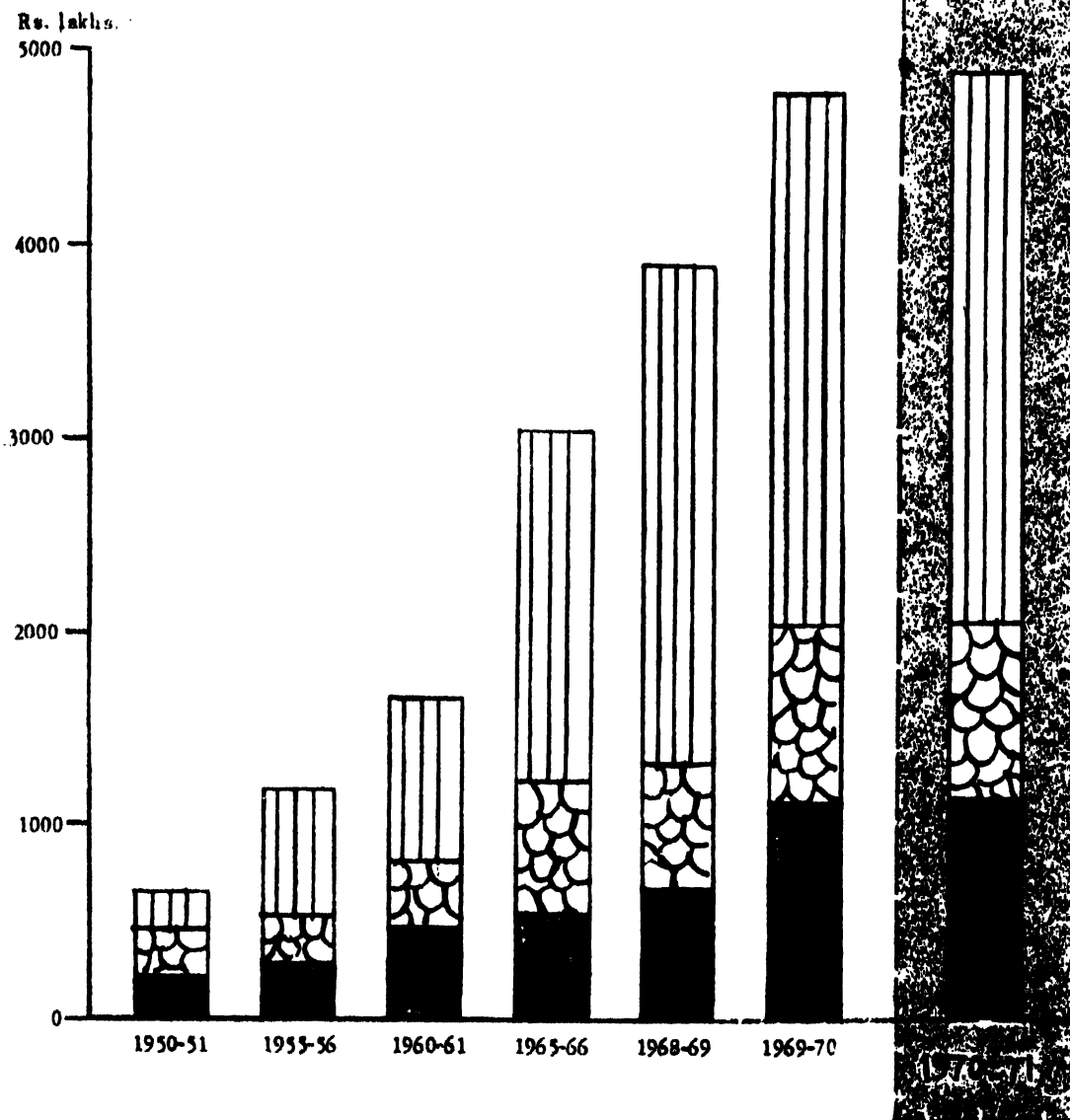
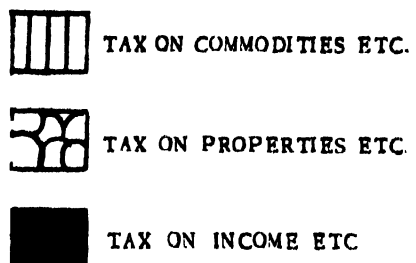
(Rupees in lakhs)

Principal heads					1950-51	1955-56	1960-61	1965-66	1968-69	1969-70 (R.E.)	1970-71 (B.F.)
1					2	3	4	5	6	7	8
3. NON-TAX REVENUE (STATE)					2.27	5.36	7.38	8.10	10.00	11.18	11.67
3.1 Forest					57	87	1,52	2,58	3,27	3,68	3,46
3.2 Civil Administration .. .					37	72	1,14	1,82	1,92	2,68	2,67
3.3 Navigation, Embankment, Irrigation and Civil Works					23	1,03	22	50	61	51	55
3.4 Road Transport Scheme .. .					51	98	1,46	2,03	2,63	2,69	3,23
3.5 Miscellaneous .. .					59	1,76	3,04	1,17	1,57	1,62	1,76
4. NON-TAX REVENUE (CENTRE)					1.16	5.33	13.25	25.80	38.12	52.41	50.27
4.1 Statutory grants from the Centre .. .					1,08	3,81	7,39	9,91	17,32	22,70	19,78
4.2 Other grants from the Centre .. .					8	1,52	5,86	16,79	20,30	29,70	30,49
5. NET RECEIPTS .. .					9.92	22.67	37.36	64.61	87.41	1,11.83	1,11.03
6. RECOVERIES .. .					37	50	63	1.62	79	1.55	2.71
6.1 Central .. .					34	15	61	1,60	64	1,31	1,64
6.2 Other .. .					3	5	2	2	15	24	1,07
7. GROSS RECEIPTS .. .					10.29	23.17	37.99	66.23	88.20	1,13.38	1,13.74
7.1 From Central sources .. .					2,92	7,60	18,32	36,50	53,05	69,74	68,75
7.2 From State sources .. .					7,37	15,57	19,67	29,73	35,15	43,64	44,99

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TOTAL GROSS RECEIPTS .. .	100	225	369	644	857	1102	1105
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REVENUE FROM TAXES



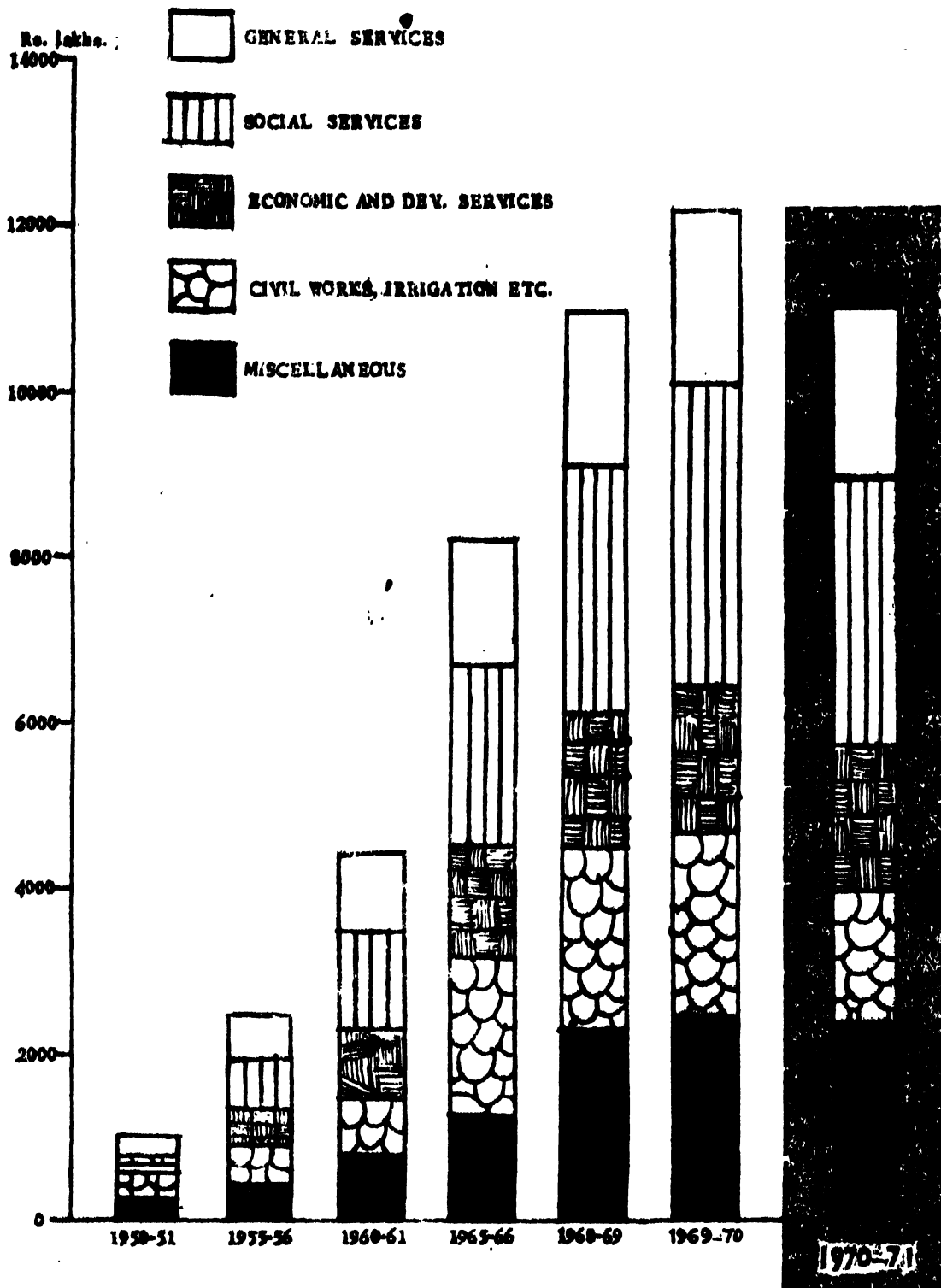
REVENUE RECEIPTS FROM TAXES

This table shows the tax receipts classified under (i) taxes on income, (ii) taxes on property and capital transfer and (iii) taxes on commodities and services. It will be seen that as compared with 1950-51 the relative contributions of tax on income and tax on property and capital transfer in 1970-71 decreased from 35 per cent and 33 per cent to 24 per cent and 18 per cent respectively while taxes on commodities and services increased from 32 per cent to 58 per cent of total tax revenue. The total tax revenue has increased about seven-fold since 1950-51.

(Rupees in lakhs)

Principal heads	1950-51	1955-56	1960-61	1965-66	1968-69	1969-70 (R.E.)	1970-71 (R.E.)
1	2	3	4	5	6	7	8
1. TAXES ON INCOME	2,4	3,17	4,97	6,01	5,92	10,88	11,62
1-1 Share of Income-tax	1,47	1,32	2,12	3,01	1,76	4,71	3,33
1-2 Agricultural Income-tax	79	1,77	2,71	2,34	95	2,90	3,05
1-3 Profession tax	3	8	11	16	21	31	24
2. TAXES ON PROPERTY AND CAPITAL TRANSFER	2,17	2,45	3,48	6,56	6,51	9,57	9,00
2-1 Land Revenue	1,90	2,05	2,77	5,19	5,01	8,07	7,12
2-2 Estate Duty	...	4	7	19	15	17	19
2-3 Stamps and Registrations	27	6	57	84	1,30	1,36	1,39
2-4 Tax on immovable property	...	...	...	4	4	1	...
3. TAXES ON COMMODITIES AND SERVICES	2,08	6,36	8,35	18,14	26,34	27,79	28,47
3-1 Union Excise	...	46	2,27	5,90	6,32	8,10	8,32
3-2 State Excise	93	1,98	1,93	2,16	2,00	3,19	3,28
3-3 Tax on Vehicles	30	37	61	1,18	1,55	1,70	1,65
3-4 Sales Tax	74	1,51	2,32	7,99	11,77	13,31	13,72
3-5 Other Taxes and Duties	11	2,01	69	91	1,24	1,38	1,50
4. TOTAL TAX REVENUE	6,49	11,98	16,73	30,71	39,29	48,24	49,09
5. DIRECT TAXES—(1-1, 1-2, 1-3, 2-1, 2-2, 2-4).	4,14	5,26	7,81	11,73	11,15	19,69	19,23
Index							
TOTAL TAX REVENUE	100	185	258	473	605	743	756

REVENUE EXPENDITURE



REVENUE EXPENDITURE

Gross expenditure from Revenue heads has increased from Rs.9.7 crores in 1950-51 to Rs. 109.3 crores in 1969-70 representing a rise of about twelve times.

This increase is due to the vastly expanded scale of expenditure under Social and Economic and Development services under the Five Year Plans. The relative share of expenditure under these heads has risen from 34 per cent in 1950-51 to 46 per cent in 1970-71.

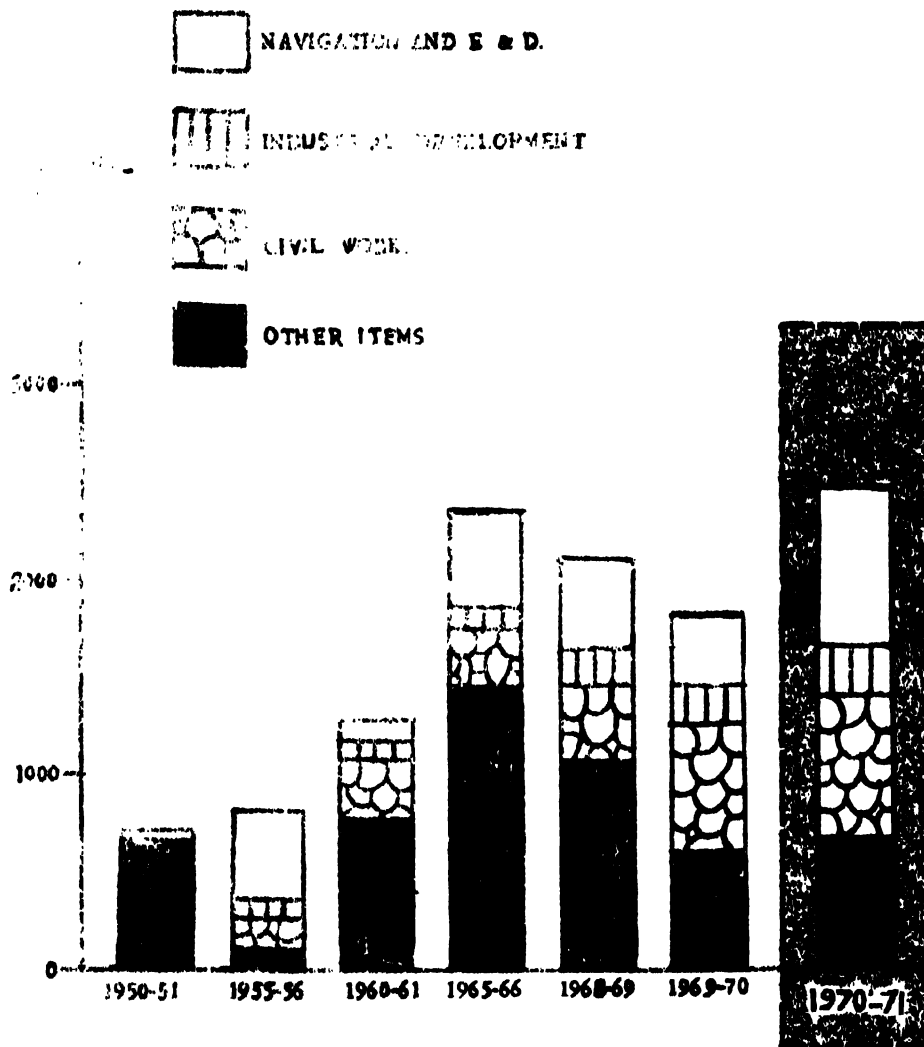
(Rupees in lakhs)

Head.				1950-51	1955-56	1960-61	1965-66	1968-69	1969-70 (R.E.)	1970-71 (B.E.)
1				2	3	4	5	6	7	8
1. GENERAL SERVICES				2.39	4.60	8.77	15.35	18.34	21.46	21.23
1.1	General Administration	..	..	71	1,26	2,16	2,97	3,38	4,51	4,97
1.2	Fiscal Administration	..	..	43	1,22	1,92	1,92	2,55	3,10	3,29
1.2.1	Land Revenue	..	..	29	79	1,47	1,17	1,51	2,11	2,06
1.2.2	Others	..	..	14	43	45	75	94	96	123
1.3	Administration of Justice, Jails and Police	..	..	1,25	2,12	4,69	10,46	11,91	13,83	13,02
2. SOCIAL SERVICES				2.19	5.54	10.26	21.71	29.58	35.43	33.33
2.1	Education	..	..	1,52	3,92	7,10	15,10	21,41	26,50	21,01
2.2	Medical and Public Health	..	..	63	1,53	2,98	5,78	6,86	8,41	7,89
2.3	Others	..	..	4	9	18	83	1,26	1,49	1,40
3. ECONOMIC AND DEVELOPMENT SERVICES				1.89	4.90	8.56	13.32	16.52	17.93	18.34
3.1	Agriculture, Fishery and Animal Husbandry	..	..	52	1,34	2,27	5,34	6,39	7,25	8,01
3.2	Industries and Transport	..	..	6	98	2,30	3,17	3,86	4,41	4,55
3.3	Forest	..	..	38	72	1,08	95	2,07	1,79	1,88
3.4	Co-operation	..	..	5	16	61	71	92	1,28	1,12
3.5	Community Development, Rural Development and Local Development Works.	..	..	8	1,70	2,30	3,15	3,23	3,16	2,78
4. CIVIL WORKS, IRRIGATION, ETC.				1.49	6.09	6.91	18.95	22.39	21.95	16.37
4.1	Civil works	..	..	1,42	5,89	6,10	16,21	19,01	19,85	14,07
4.2	Irrigation, Navigation and Embankment	..	..	7	20	81	2,74	3,38	2,10	2,30
5. MISCELLANEOUS SERVICES				2.49	3.42	7.99	12.75	23.21	25.33	24.14
5.1	Debt Services	..	..	7	20	1,71	8,03	11,68	15,11	17,86
5.2	Other items	..	..	2,42	3,22	6,28	4,72	8,53	9,38	6,28
6. TOTAL GROSS EXPENDITURE				9.65	24.55	42.49	82.08	1,10.04	1,22.10	1,13.41
7. Net Expenditure				9.28	24.05	40.50	80.46	1,09.26	1,20.55	1,10.69

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TOTAL GROSS EXPENDITURE	100	254	440	851	1140	1265	1175
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CAPITAL OUTLAY



CAPITAL ACCOUNT

The three tables below bring out the enormous increase that has taken place in the transactions in the Capital Account of the budget since 1950-51.

A.—CAPITAL OUTLAY

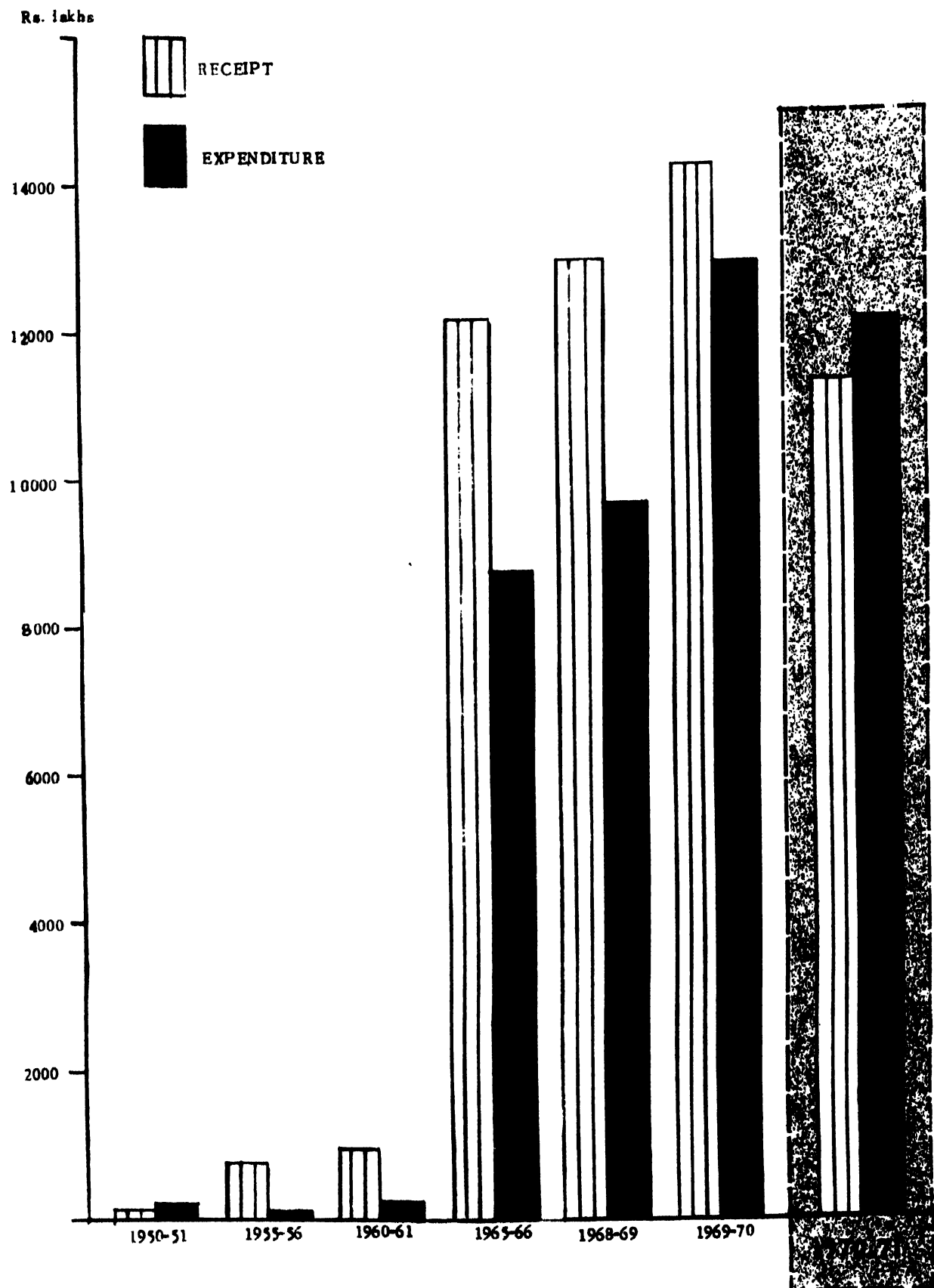
(Rupees in lakhs)

Heads	1950-51	1955-56	1960-61	1965-66	1968-69	1969-70 (R.E.)	19670-71 (B.E.)
1	2	3	4	5	6	7	8
1. NAVIGATION, EMBANKMENT AND DRAINAGE.	11	4,33	1,26	4,60	4,65	3,75	8,16
2. FOREST AND AGRICULTURE	4	19	11	5	...	...	...
3. INDUSTRIAL DEVELOPMENT	...	1,06	66	1,00	1,59	2,32	2,50
4. CIVIL WORKS	...	1,58	3,13	3,17	4,25	6,42	7,34
5. OTHER ITEMS (INCLUDING STATE TRADING AND STATE TRANSPORT).	7,38	1,10	7,80	14,69	10,67	5,99	6,76
6. TOTAL EXPENDITURE (GROSS)	7,53	8,26	12,96	23,51	21,17	18,38	24,76
7. LESS RECOVERIES	8,67	1,37	6,88	11,03	5,83	3,65	5,07
8. NET CAPITAL EXPENDITURE	(--) 1,14	6,89	6,08	12,48	15,34	14,73	19,69

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TOTAL GROSS EXPENDITURE	...	100	110	172	312	281	244	329
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PUBLIC DEBT



B.—PUBLIC DEBT

(Rupees in lakhs.)

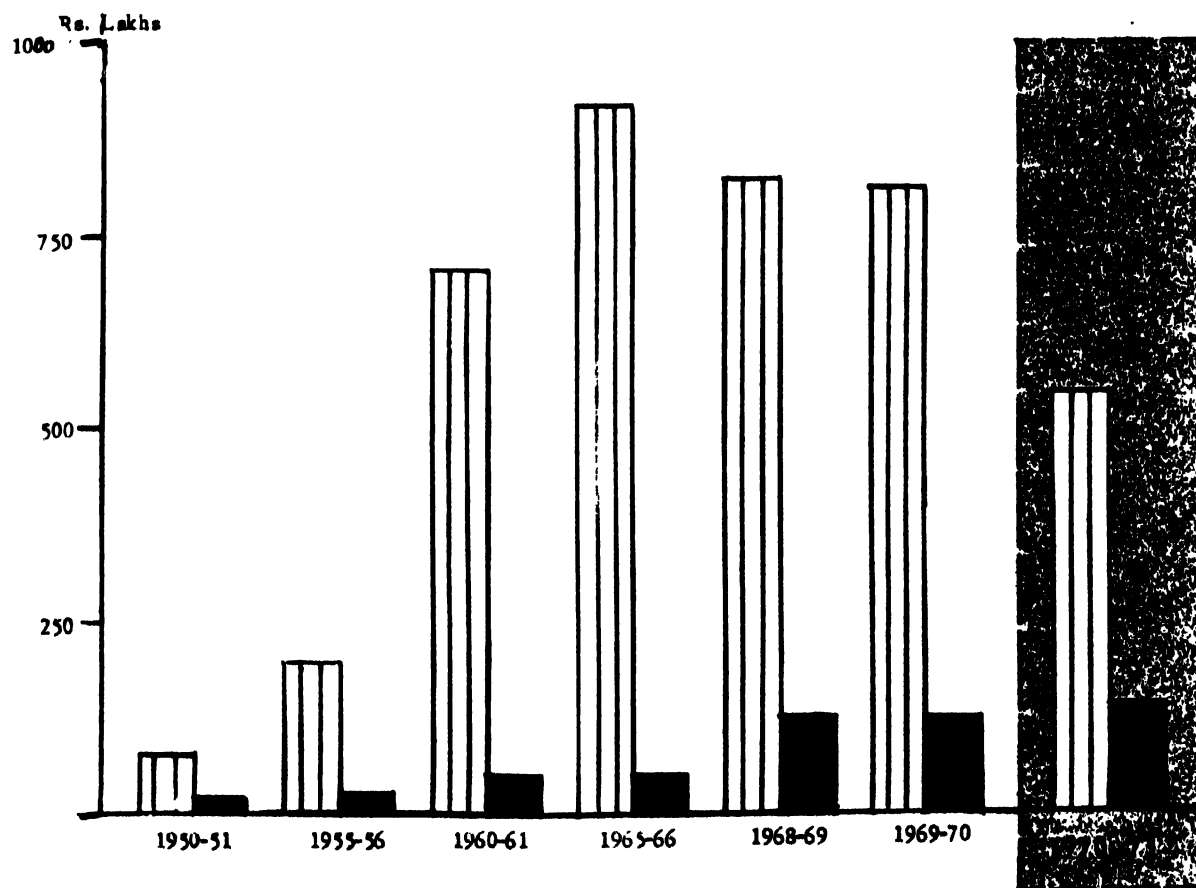
Heads	1950-51	1955-56	1960-61	1965-66	1968-69	1969-70 (R. E.)	1970-71 (B. E.)
1	2	3	4	5	6	7	8
A. Loans from the Centre—							
1. Receipts	49	7,58	8,52	51,32	43,87	07	41,59
2. Expenditure	16	28	2,43	18,33	34,65	40,32	53,85
B. Other Loans—							
1. Receipts	1	..	28	71,27	85,70	72,96	72,21
2. Expenditure	83	..	68,84	62,05	89,26	68,23	
C. Total—							
1. Receipts	50	7,58	8,80	1,22,59	1,29,57	1,43,03	1,13,80
2. Expenditure	99	28	2,47	87,17	96,70	1,29,58	1,22,08
Net Extension of debt	(—)49	7,30	6,33	35,42	32,87	13,45	(-),8,28

5/1/71

Bureau

1/1/71

LOANS AND ADVANCES BY THE STATE GOVERNMENT



C.—LOANS AND ADVANCES BY THE STATE GOVERNMENT

(Rupees in lakhs)

Head	1950-51	1955-56	1960-61	1965-66	1968-69	1969-70 (R.E.)	1970-71 (B.E.)
1	2	3	4	5	6	7	8

Loans and Advances—

(a) Loans issued	73	1,96	7,19	9,32	8,26	8,12	5,51
(b) Loans recovered	9	28	51	58	1,34	1,31	1,47

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Loans issued	100	268	985	1277	1132	1112	755
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